

TRANSCRIPTION - ORIGINAL FOLLOWS

2. RERTOFF DAVIDSON MET WITH NEA/PAB SEPTEMBER 11 TO REPORT ON HIS RECENT TALKS WITH UNHCR IN GENEVA REGARDING THE AFGHAN REFUGEE SITUATION IN PAKISTAN. DAVIDSON CONCLUDED THAT UNHCR DOES INTEND TO MOUNT A SERIOUS EFFORT TO ASSIST THESE REFUGEES. HE BELIEVES THE MAY UNHCR MISSION TO PAKISTAN WAS ESSENTIALLY POLITICAL IN NATURE AIMED AT DETERMINING WHETHER THE UNHCR COULD WORK IN THE AREA. THE SECOND MISSION WHICH ARRIVED IN LATE AUGUST WAS DESIGNED TO DETERMINE REQUIREMENTS.

3. DAVIDSON BELIEVES UNHCR WILL HAVE DIFFICULTY DETERMINING WHO IS A LEGITIMATE REFUGEE AND WHO ISN'T, ESPECIALLY GIVEN THE TRADITIONAL CROSS-BORDER MIGRATION BY AREA TRIBES AND THE FACT THAT ONLY A SMALL PERCENTAGE OF THE REFUGEES ARE IN CAMPS (MANY ARE STAYING WITH RELATIVES OR CAMPING ON THEIR OWN WITH THEIR [ILLEG]). THE UNHCR IS [ILLEG] TO INSIST THAT CAMPS AND UNHCR ACTIVITIES BE SET [ILLEG] EAST 20 KM. FROM THE PAK/AFGHAN BORDER.

TO DIRECTOR, FBI
 FROM AMEMBASSY, NEW DELHI
 01 0000Z SEP 75
 FM AMEMBASSY NEW DELHI
 TO SECRETARY/STATE WASHINGTON IMMEDIATE 0000
 AMEMBASSY ISLAMABAD PRIORITY 0100
 INFO AMEMBASSY WASHINGTON PRIORITY 0000
 AMEMBASSY MOSCOW 0000
 AMEMBASSY BEIJING 0000
 AMEMBASSY TEHRAN 0000
 AMEMBASSY NEW DELHI 0000
 C O N F I D E N T I A L STATE 240250

POL

CHARGE
 ECON
 RF
 CHRON

GENEVA FOR MARINELLI

7.0. 12866: 005 05/10/35 (CONC, JUNE 1.) NIA

TITLE: PEPER, SEER, SHOM, AF, IS, PC

SUBJECT: (C) AFGHAN REFUGEES IN PAKISTAN

REF: (A) ISLAMABAD 0704; (B) PAKISTAN 0004; (C) GENEVA 14504;
 (D) ISLAMABAD 1404 (ALL TOTAL)

1. (C - ENTIRE TEXT)

2. DAVIDSON MET WITH NIA/PAN SEPTEMBER 11 TO REPORT ON HIS RECENT TALKS WITH UNHCR IN GENEVA REGARDING THE AFGHAN REFUGEE SITUATION IN PAKISTAN. DAVIDSON CONCLUDED THAT UNHCR DOES INTEND TOMount A SERIOUS EFFORT TO ASSIST THESE REFUGEES. HE BELIEVES THE MAY UNHCR MISSION TO PAKISTAN WAS ESSENTIALLY POLITICAL IN NATURE AIMED AT DETERMINING WHETHER THE UNHCR COULD WORK IN THE AREA. THE SECOND MISSION WHICH APPEARED IN LATE AUGUST WAS DESIGNED TO DETERMINE REQUIREMENTS.

3. DAVIDSON BELIEVES UNHCR WILL HAVE DIFFICULTY DETERMINING WHO IS A LEGITIMATE REFUGEE AND WHO ISN'T, ESPECIALLY WITH THE SPONTANEOUS CROSS-BORDER MIGRATION BY ARCA TRIBES AND THE FACT THAT ONLY A SMALL PERCENTAGE OF THE REFUGEES ARE IN CAMPS (MANY ARE STAYING WITH RELATIVES OR CAMPING ON THEIR OWN WITH THEIR FLOCKS). THE UNHCR IS

ATTEMPTING TO LIMIT CAMP AND CAMP ACTIVITIES BY SETTING A 20 KM. FROM THE PAK/AFGHAN BORDER.

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PARTIAL TRANSCRIPTION - ORIGINAL FOLLOWS

4. DAVIDSON DISCUSSED QUESTIONS OF TIMING THE UNHCR, SUGGESTING THAT THE COMING OF WINTER ARGUED FOR INITIATING A PROGRAM AS SOON AS POSSIBLE. UNHCR IS AIMING FOR MID-OCTOBER TO COINCIDE WITH EXECUTIVE BOARD MEETING SCHEDULED AT THAT TIME. DAVIDSON URGED AND UNHCR AGREED, HOWEVER, TO SEE IF SOMETHING MIGHT BE INITIATED BEFORE THEN.

7. FOR ISLAMABAD: RE YOUR SUGGESTION IN PARA 12 REF A, WE SHARE EMBASSY KABUL'S CONCERNS ABOUT TOO ACTIVE A POLICY OF U.S. OFFICIALS VISITING REFUGEE CAMPS IN PAKISTAN. WE BELIEVE YOU SHOULD BE CAUTIOUS, BUT AGREE THAT OCCASIONS MAY ARISE WHICH MIGHT PRODUCE APPROPRIATE OPPORTUNITIES TO VISIT THE CAMPS. IN OUR VIEW THESE WOULD INCLUDE GOP OR UNHCR-ORGANIZED VISITS FOR FOREIGN DIPLOMATS ACCREDITED TO PAKISTAN.

8. FOR GENEVA: WE UNDERSTAND THE SECOND UNHCR TEAM HAS RETURNED TO GENEVA FROM PAKISTAN. REQUEST YOU SEEK AN EARLY MEETING WITH APPROPRIATE UNHCR OFFICIALS FOR AN UPDATE OF UNHCR'S PLANS BASED ON TEAM'S FINDINGS. VANCE.

4. DAVIDSON DISCUSSED CONDITIONS OF WORKING WITH UNHCR, SUGGESTING THAT THE COMING OF UNHCR TO THE PC INITIATING A PROGRAM AS SOON AS POSSIBLE. UNHCR IS AIMING FOR "15-20" OCTOBER TO COINCIDE WITH EFFECTIVE BOARD MEETING SCHEDULED AT THAT TIME. DAVIDSON AGREED AND WOULD ASKED, HOWEVER, TO SEE IF SOMETHING MIGHT BE INITIATED BEFORE THEN.

5. DAVIDSON LEARNED THAT UNHCR IS CONTINUATING A PROGRAM OF APPROXIMATELY DOLS 12-13 MILLION. FROM THE U.S., UNHCR WOULD BASICALLY BE INTERESTED IN A STRAIGHTFORWARD CASP CONTRIBUTION (IN PAST SIMILAR EFFORTS U.S. SHARE HAS AVERAGED ABOUT ONE-FOURTH TO ONE-THIRD OF THE TOTAL).

6. DAVIDSON ASKED UNHCR THROUGH WHOM THEY WOULD BE WORKING IN IMPLEMENTING A RELIEF EFFORT. MOST ACTIVITIES WOULD BE WORKED OUT THROUGH THE PAKISTAN GOVERNMENT, AND MIGHT INVOLVE TRIBAL LEADERS GIVEN THE PECULIAR ADMINISTRATIVE ARRANGEMENTS IN THE FRONTIER REGION. UNHCR MAY ALSO PARTICIPATE.

7. FOR ISLAMABAD: RE YOUR SUGGESTION IN PARA 12 OF 4, WE SHARE EMBASSY PANEL'S CONCERNS ABOUT TOO ACTIVE A POLICY OF U.S. OFFICIALS VISITING REFUGEE CAMPS IN PAKISTAN. WE BELIEVE YOU SHOULD BE CAUTIOUS, BUT AGREE THAT OCCASIONS MAY ARISE WHERE WIDER PROFFER APPROPRIATE OPPORTUNITIES TO VISIT THE CAMPS. IN ANY CASE THESE WOULD INCLUDE COP OR UNHCR-ORGANIZED VISITS FOR FOREIGN DIPLOMATS ACCREDITED TO PAKISTAN.

8. FOR GENEVA: WE UNDERSTAND THE SECOND UNHCR TEAM HAS RETURNED TO GENEVA FROM PAKISTAN. REQUEST YOU SEEK AN EARLY MEETING WITH APPROPRIATE UNHCR OFFICIALS FOR AN UPDATE OF UNHCR'S PLANS BASED ON TEAM'S FINDINGS. VANCE
BT
#2530